

2015 Report to the Community January 2016

Citizens Bond Oversight Committee

Ken Coate, Chair

PURPOSE OF THE COMMITTEE

Consistent with the requirements of Proposition 39 (2000 general election), this committee provides citizen oversight of expenditures on two bond measures passed by the voters – Measure P in 2002 and Measure M in 2008. We provide the oversight as determined in both the voter-approved bond measures and as directed by Proposition 39. Proposition 39, passed in November of 2000 as an amendment to the infamous Proposition 13, allows local school bonds to be approved with 55% local vote, but has specific requirements of the Board of Trustees, in particular the establishment of a citizens oversight committee.



In general terms, we review bond program expenditures and outside audits to make sure the will of the voters, in passing these two important measures, is strictly followed in accordance with the wording of the original ballot measure. The group is charged with being the eyes and ears of the community, and this responsibility is highly respected by the committee members.

HOW DO WE DO THIS?

Aside from meeting at least three times during the year, we tour job sites, review the actions of the San Bernardino Community College District Board of Trustees on items related to the bond measures, and review the independent CPA bond program audit.

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CBOC MEMBERSHIP

The oversight committee is currently comprised of nine representatives:

> Ken Coate, Chair Business Organization

> Kevin Retana Student, Crafton Hills

Gabriel Jaramillo, Jr. Student, Valley College

Patricia Small Senior Citizen Organization

> Albert Garcia Community-at-Large

Sam Irwin Foundation, Crafton Hills

Betsy Starbuck Tax Payer Organization

Frank Reyes Community-at-Large

Linda Roberts-Ross Community-at-Large

These former members also served during the past year and their participation will be missed.

> Alaa El Awar Student, Crafton Hills

Valerie Lichtman Tax Payer Organization

Bob Erickson Senior Citizen Organization

To the best of its ability, the Citizens Bond Oversight Committee believes that the San Bernardino Community College District is in compliance with the requirements of Article XIIIA, Section 1(b)(3) of the California Constitution.

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Our meetings provide an opportunity to discuss any questions we have regarding the actions of the Board of Trustees, staff, contractors, or program manager Kitchell/BRj. Progress of each project is detailed, including expenditures, budgeting, scheduling and planning. As much as possible, we try to voice concerns or questions prior to the meetings, but often we find questions are raised in these meetings and staff and the outside program director will respond.

WHAT WAS ACCOMPLISHED?

The new Gymnasium and Stadium at Valley College, with a total project cost of \$69,376,038, represents the majority of the construction at this campus currently under way, and this project will provide a much-needed modernization and upgrade to the Physical Education facilities.

Over the last two years we have seen the Crafton Hills campus undergo a complete revival with nearly \$90,000,000 in new facilities under construction. Details on each project can be found at the end of this report and complete monthly reports reviewed

by the committee are best seen online at www.sbccd.org/bfs/

Underway. As these projects near completion, the public can see the updated campus landscape and how this college has transitioned into a modern, highly competitive learning facility. Of note is the completion of the Crafton Center, which will house student services, the Crafton store, and Administrative Services, as well as be a true social and visual center for the campus.

The new Science Building is nearing completion, and the Occupational Education Facility #2 (OE2), although significantly delayed, will be open in 2016. The delays on the Science Building, and, more specifically, the OE2 facility, have drawn the attention of the committee as we are focused on the financial impacts to the District. Presentations were made to the committee by local subcontractors financially impacted by these delays, and although the direct financial impacts to the District were unclear, it was apparent there were severe negative impacts to some local employers. The committee is developing a recommendation that surety company representatives be notified if and when there are problems anticipated in any area supported by surety bonds. These companies provide financial protection for the District and for labor and subcontractors/suppliers through payment bonds.

The Crafton Center project was contracted through a lease/leaseback methodology, and the committee understands that this project was contracted with the proper precedent and consistent with education and government codes. In 2015 the Fifth Circuit Court of Appeals in Fresno challenged the legality of lease/ leaseback contracting, and the committee recommended the District use extraordinary care when contracting with this methodology in the future.

Under the newly revised Board Policy 6610 (BP 6610), the District has engaged and expanded the community outreach programs which encourage local participation, thus returning as much of the labor dollars back into the community as possible. Although the exact figures of local participation can be hard to calculate, we are proud to say that the participation of laborers living within the Inland Empire has been at least 60 percent. These levels of local participation exceeded the District's expectations. This board policy may have some financial impacts on the bond programs, but we do not have any specific data to report on the financial impacts. I believe it is fair to say there was some concern with the committee that the local subcontractors were exposed to financial hardship when there were contract delays or slow payments, and certainly these results on those subcontractors is inconsistent with the spirit of BP 6610.

The Board of Trustees chose to develop a surety bonding assistance program that will use an outside consultant, at considerable cost, to assist small local



SBVC Gymnasium

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minority and women-owned businesses with their bonding programs so that they can compete on projects with the District. The presumption was that the potential additional bidders would create enough additional competition to overcome the cost of the program. No real data was provided to support this presumption, and the committee was not able to confirm any financial benefit of this program to the District.

In December of 2014 the Board of Trustees passed a "Community Benefits Agreement". This agreement is better known as a "Project Labor Agreement", and these agreements give substantial advantages to union contractors vs. nonunion contractors. Since no contracts have been bid under this Community Benefits Agreement since it was adopted, we have no way of knowing if the agreement has had any financial impact. Preliminary research by the committee did not support the agreement as we believed the data

suggested these agreements tend to increase, not decrease, the cost of construction. Although the information about bidding with and without project labor agreements is hard to calculate and can be somewhat speculative, we will continue to look at the potential impacts in future reports to the community.

In last year's report the committee communicated strong frustrations with Trustees the Board of about implementing actions with potential financial impacts, in particular the community benefits agreement and the bonding assistance program, without considering the input of the CBOC. As a result, the Board of Trustees has responded by having the committee report to the Board, either verbally or in writing, three times a year, including the The annual report. committee appreciates this proactive approach by the Board, and the acknowledgement of the committee's purpose and efforts.

As the District works toward developing

a set of prequalification standards for contractors and key subcontractors, it was the recommendation that the District look to local resources willing to participate in the process as a service to the community. Construction trade organizations and surety organizations are willing to provide input at no fee, and we encourage the District to look to the collective experience of these organizations.

Community colleges for compete their students. and must serve communities in many ways. By these modernizations and new facilities, the campuses at Crafton Hills and Valley College are prepared to provide the state of the art facilities designed to attract students and serve them well into the future. We encourage the community to visit each of the campuses and see these improvements personally, and we also encourage the community to scrutinize the board actions when it comes to bond expenditures.

BOND PROGRAM CONSTRUCTION PROJECTS

CHC PROJECTS UNDERWAY...

CANYON HALL (AKA NEW SCIENCE BUILDING) Budget: \$26,805,517 Construction Start: 12/13/2013 Est. Completion: 3/16/2016 This is a new two-story, fire-sprinklered building that provides over 30,000 square feet of space with modern science labs to address the needs of the chemistry, microbiology, anatomy, and biology programs. The project consists of lab, lab support, lecture, and office spaces. Site improvements will al-so address campus circu-lation at the project site. The building is designed as laboratory-oriented to accommo-date integration of technology, safety and accessibility and is designed to be LEED Silver.

<u>PUBLIC SAFETY & ALLIED HEALTH</u> <u>BUILDING (AKA OCCUPATIONAL</u> <u>EDUCATION 2)</u> Budget: \$23, 320,806 Construction Start: 12/16/2013 Est. Completion: 1/31/2016 This project includes demolition of the existing OE2 building, construc-tion of a new OE2 build-ing, and site improvements. The new building will address the needs of the Fire Technology, Emergency Medical Services, Public Safety, and Respiratory Care programs. It consists of lecture, lab, office,

vehicular storage and fire drill yard spaces. There will also be a series of site improvements to address existing and future site conditions. The project is designed to achieve a LEED Silver rating.

<u>New CRAFTON CENTER</u> Budget: \$31,347,128 Construction Start: 4/11/2014 Est. Completion: 3/31/2016 This project provides 46,000 square feet of space and consolidates college administration and a number of student services into one new building. The project includes a bookstore, food service, Student Life/ Welcome Center, Administration, Financial Aid, Admissions & Records, Counseling, and

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San Bernardino Community College District Citizens Bond Oversight Committee

BOND PROGRAM CONSTRUCTION PROJECTS

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Health Services. It is designed to achieve a LEED Silver rating, but is currently in Gold status.

PE COMPLEX

Budget: \$6,952,080 Construction Start: 8/9/2013 Est. Completion: 2/28/2016 This project provides 10,000 square feet of new space to address the Health & Physical Education program needs. It in-cludes dance/ yoga space, fitness center, and office spaces. Site improvements will include ADA access to the new Aquatic Center. The project is designed to achieve a Leadership in Energy & Environ-mental Design (LEED) Platinum rating.

TENANT IMPROVEMENTS (CHS 1ST FLOOR, PHASE 1) Budget: \$162,872 Construction Start: 5/11/2015 Est. Completion: 3/31/2016 Cosmetic maintenance to the first floor of the Chemistry Health Science (CHS) Building classrooms.

TENANT IMPROVEMENTS (CHS, OE1, MSA, PHASE 2) Budget: \$320,013 Construction Start: 11/23/2015 Est. Completion: 4/30/2016 Cosmetic maintenance to the Occupational Education Building #1 (OE1) and Math Science Annex (MSA) Building, as well as the second floor of the Chemistry Health Science (CHS) Building classrooms.

CHC PROJECTS IN DESIGN...

LABORATORY/ADMINISTRATION (LADM) RENOVATION Budget: \$15,541,611 Expected Start: 3/14/2016 Est. Completion: 6/30/2017 This project incorporates code compliance upgrades for the entire building as well as reconfigures existing space into campus police facilities, lecture, lab and office space. The building will be brought up to current access and fire/life safety codes.

STUDENT SERVICES A RENOVATION Budget: \$7,582,467 Expected Start: 3/14/2016 Est. Completion: 12/31/2016 This project incorporates code compliance upgrades for the entire building as well as reconfigures existing space into offices. The building will be brought up to current access and fire/life safety codes.

COLLEGE CENTER RENOVATION

Budget: \$3,983,864 Expected Start: 8/1/2016 Est. Completion: 5/31/2017 This project incorporates code compliance upgrades for the entire building as well as reconfigures existing spaces. Mechanical, plumbing, HVAC and roof replacement will assist in the maintenance and operation for prolonging the longevity of the building. The reconfigured space will include an event center that the Campus can rent out to the community for events.

PERFORMING ARTS CENTER (PAC) <u>RENOVATION</u> Budget: \$801,609 Expected Start: On Hold Est. Completion: On Hold The PAC project has been temporarily placed on hold, but further programming efforts will be conducted to determine appropriate scope and budget. Currently there is \$2.8 million allocated for this project and funded through Measure M. It is known that additional monies will be needed to complete the desired scope of a full renovation.

<u>CLASSROOM BUILDING TENANT</u> <u>IMPROVEMENTS</u> Budget: \$302,698 Estimated Start: 5/1/2016 Est. Completion: 7/31/2016 *Cosmetic maintenance to Classroom Building* (*CL*) classrooms.

CHC PROJECTS COMPLETED...

MAINTENANCE & OPERATIONS (M&O) <u>RENOVATIONS</u> Budget: \$1,884,694 Construction Start: 11/17/2014 Completion: 6/12/2015 This project relocates the existing bookstore modular building to the M&O area. It includes renovation of the modular into offices for the M&O staff as well as site improvements. It also includes renovation of the existing M&O offices into storage for a more efficient storage facility.

OCCUPATIONAL EDUCATION 1

BUILDING ROOF REPAIR Budget: \$250,000 Construction Start: 6/14/2013 Completion: 7/15/2013 This project was required to keep the building safe and operable for several more years. It included roof replacement, partial door replacement and door hardware replacement for lockdown. Planned for future renovation is floor replacement, repainting, and associated hazardous material abatement.

SOLAR FARM

Budget: \$3,642,291* Construction Start: 6/1/2011 Completion: 1/25/2013 A 1.35MW Solar Farm was constructed. The project included installation of 140 concentrated photovoltaic arrays which will provide 85-95% of Crafton Hills College electricity needs. *Total Solar Farm Budget was \$7,142,291 with \$3,500,000 funded by

Measure P.

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BOND PROGRAM CONSTRUCTION PROJECTS

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SBVC PROJECTS UNDERWAY...

GYMNASIUM & STADIUM Budget: \$69,376,038 Construction Start: 6/13/2014 Est. Completion: 6/30/2017 Phase 1 of this project includes demolition of existing tennis and handball courts, hazardous-materials remediation, site work, utility disconnection, and tie-back. Phase 2 is for the construction of a 146,007 square foot, three-story gymnasium building, including ticket booths, concessions, field buildings, bleachers and press box. The project includes a fitness room, men's and women's locker rooms, two basketball courts, a group exercise room, staff office space, and lecture rooms. In addition, the project will provide new sports field lighting, and drought tolerant landscaping. The project is designed to achieve a LEED Silver rating.

SBVC PROJECTS IN DESIGN...

<u>APPLIED TECHNOLOGY BUILDING –</u> <u>PHASE II</u> Budget: \$930,000 Expected Start: 6/1/2016 Est. Completion: 12/30/2016 Phase II of this project is in Pre-Design phase. The scope of work would include necessary safety and building upgrades needed for the functionality main building. Tentatively, the scope of work includes additional ventilation of the Tool Room and Laboratory spaces, roof repair,

SBVC PROJECTS COMPLETED...

and replacement of swamp coolers.

<u>APPLIED TECHNOLOGY BUILDING –</u> <u>PHASE I</u> Budget: \$3,987,672 Construction Start: 1/16/15 Completion: 12/17/15 Phase I of this project is a renovation of mechanical, electrical and plumbing systems, including reallocation of program educational space utilization, in the East Wing of the Building. This project includes needed upgrades of outdated utility infrastructure systems for safety, code and features that are no longer suitable or functional for the program today.

AUDITORIUM RENOVATION Budget: \$10,762,085

Construction Start: 5/28/2011 Completion: 2/28/2015 This project is a renovation of the SBVC's 40,500 square foot audito-rium. It includes the rehabilitation and renovation of the existing auditorium building, including mechanical, electrical and plumbing upgrades. The renovation work includes the box office, accessible restrooms, dressing rooms, workshop, black box green room, storage and orchestra pit. It also includes site work, a student plaza, new accessible paths, and restoration of the original historic aesthetic fabric. Project is scheduled for LEED Certified certification.

K STREET LIGHTING

Budget: \$162,550 Construction Start: 3/5/2014 Completion: 9/16/2014 New security lighting installed at K Street.

BUSINESS BUILDING RENOVATION Budget: \$9,679,430 Construction Start: 6/15/2012 Completion: 8/15/2013 This project renovated the existing Business Building including classrooms, assembly and meeting rooms, offices, landscaping, and site utilities. Improved original building and square footage of 34,000 was increased to 37,890. Upgraded staff offices, restrooms, ADA upgrades, and drought tolerant landscaping. Project is scheduled for LEED Silver

Certification.

ADA/SITE SIGNAGE Budget: \$4,164,141 Construction Start: 5/15/2012 Completion: 5/15/2013 The Americans with Disabilities Act (ADA) project addresses campuswide ADA compliance. The four current construction projects - Gym, Business Building, Central Plant and Auditorium – incorporate walkway repairs within their respective limits of work and a separate ADA upgrade project repaired walkways at the Administration/ Student Services Building, Technical Building, Campus Center and bus stop areas. The Signage project included pedestrian and vehicular way-finding signage improvements throughout campus.

CENTRAL PLANT

Budget: \$17,203,702 Construction Start: 3/15/2012 Completion: 5/15/2013 A new central plant was constructed to provide campuswide cooling. The project consisted of a new central plant building, associated open cooling tower yard, thermal energy storage tank, underground utilities distribution system, and conversion of existing chilled water and rooftop units to the new chilled water source. Over five miles of chilled water piping was installed throughout the campus during the academic calendar. A 60-foot thermal energy storage tank provide the campus with available chilled water in lieu of operating large chillers during peak utility periods. Forecasted utility savings for SBVC are estimated at \$240,000/year and provide long term energy savings to campus utility costs.



PROPOSITION 39 BOND BUILDING FUND SCHEDULE OF EXPENDITURES

Fiscal Year Ended June 30, 2015

	Total Project Cost Through June 30, 2014	Costs Incurred During Current Year	Total Project Cost Through June 30, 2015
Measure M Bond Projects			
 SBVC Gymnasium and Stadium SBVC Business Building Renovation SBVC Site Infrastructure/ ADA Compliance Project SBVC Central Plant/Infrastructure SBVC Auditorium Renovation SBVC Auditorium Renovation SBVC Applied Technology CHC Student Services Building (Crafton Center) CHC Science Building CHC Physical Education Complex CHC Performing Arts Center Renovation CHC Occupational Education 1 CHC Occupational Education 2 CHC College Center Renovation CHC Student Services A Renovation CHC Maintenance and Operations Renovation CHC Solar Farm CHC Chemistry Health Science Renovation 	 7,152,034 9,381,172 3,015,891 17,066,126 8,818,100 110,462 217,555 6,900,274 6,337,331 5,943,793 221,358 1,162,369 280,376 7,612,919 176,108 631,305 121,219 3,901,443 165,590 69,800 	 \$ 19,384,658 18,184 66,421 156,007 1,459,420 4,730 1,742,647 17,596,644 14,042,519 751,778 24,036 83,358 1,377 11,131,159 78,801 46,972 1,888,806 (6,119) 1,213 1,213 	 \$ 26,536,692 9,399,356 3,082,312 17,222,133 10,277,520 115,192 1,960,202 24,496,917 20,379,850 6,695,571 245,394 1,245,727 281,753 18,744,079 254,909 678,277 2,010,024 3,895,324 166,803 71,013
Total Measure M Projects	·	\$ 68,473,824	\$ 147,759,049
Measure P Bond Projects			
SBVC Gymnasium and Stadium	\$ -	\$ 1,682,543	\$ 1,682,543
Total Measure P Projects	\$ -	\$ 1,682,543	\$ 1,682,543

Citizens Bond Oversight Committee San Bernardino Community College District 114 S. Del Rosa Drive, San Bernardino CA 92408, Phone: 909-382-4000 www.SBCCD.org

For more information go to www.SBCCD.org/Construction_Program.