

San Bernardino Community College District Board Strategy Session September 26, 2024 4:00 pm-6:00 pm Pacific Time

Physical Meeting Location: SBCCD Boardroom 550 E. Hospitality Ln., Suite 200, San Bernardino, CA

Public records relating to an open session agenda item that is distributed within 72 hours prior to the meeting is available for public inspection in the Office of the Chancellor at SBCCD, 550 E. Hospitality Ln., Suite 200, San Bernardino, CA, during regular business hours or on the District's website www.sbccd.edu

Anyone who wishes to address the Board of Trustees on an agenda or non-agenda item may do so pursuant to Board Policy 2350 Speakers. Presentations relating to matters on the agenda shall be heard before the vote is called. Comments on non-agenda items shall do so at the time designated on the agenda. Comments must be limited to three (3) minutes per speaker or 20 minutes on the same, or a substantially similar subject, unless the Board votes to extend the time limit.

If you have questions about access or if require an accommodation in order to participate in the public meeting, please contact the Chancellor's Office at (909) 388-6902 as far in advance of the Board meeting as possible.

I. CALL TO ORDER - PLEDGE OF ALLEGIANCE

#### II. PUBLIC COMMENTS ON AGENDA AND NON-AGENDA ITEMS

#### III. CLARIFICATIONS

#### IV. PRESENTATIONS

- A. Creating an Enterprise Fund Model (Jose Torres)
- B. Economic Development & Corporate Training Center (EDCT) (Nohemy Ornelas)

#### V. ADJOURN

The next meeting of the Board: Business Meeting October 10, 2024, at 4:00 PM SBCCD Boardroom 550 E. Hospitality Ln., Ste 200 San Bernardino, CA 92408

### **CREATING AN ENTERPRISE FUND MODEL**

Strategic Benefits of Forming a Non-Profit for SBCCD

San Bernardino Community College District

## **SBCCD** Goals

#### GOAL 1 | ELIMINATE BARRIERS TO STUDENT ACCESS AND SUCCESS

**SD 1:** Support the colleges in creating efficient processes and accessible, user-friendly customer services.

#### GOAL 2 | BE A DIVERSE, EQUITABLE, INCLUSIVE, AND ANTI-RACIST INSTITUTION

**SD 2:** Develop a diverse SBCCD workforce of individuals who are culturally competent; understand the communities they serve; honor equity, inclusivity, and anti-racism; and are supported with ongoing professional development.

#### GOAL 3 | BE A LEADER AND PARTNER IN ADDRESSING REGIONAL ISSUES

**SD 3.1:** Partner with business, industry, and community organizations to create education and training that leads to employment of SBCCD students and advancement in the workplace.

**SD 3.2:** Institutionalize a commitment to cultivating leadership skills within the District by providing professional development that expands SBCCD's ability to influence economic, educational, and sustainability initiatives in the region, state, and country.

**SD 3.3:** Work with municipal, regional, state, and federal representatives in a unified effort to ensure that educational and employment needs of the region are understood, articulated, and advocated for funding.

#### GOAL 4 | ENSURE FISCAL ACCOUNTABILITY/SUSTAINABILITY

**SD 4:** Maximize the acquisition, investment, management, and sustainability of SBCCD funds, facilities, systems, and technologies; support ongoing innovation and user training to ensure District viability, fiscal accountability, and reduced student costs.

## **SBCCD** Goals

#### GOAL 4 | ENSURE FISCAL ACCOUNTABILITY/SUSTAINABILITY

**SD 4:** Maximize the acquisition, investment, management, and sustainability of SBCCD funds, facilities, systems, and technologies; support ongoing innovation and user training to ensure District viability, fiscal accountability, and reduced student costs.

#### Key Result:

Conduct a thorough analysis and feasibility study to explore development of an enterprise fund model for SBCCD, focusing on maximizing existing investments and real estate owned by SBCCD.

## **A Proposal**

# Formation of a NON-PROFIT

to benefit SBCCD and enhance its financial and operational capabilities

- A non-profit will leverage diversified funding sources, engage in property and asset management, and operate as a development finance agency.
  - By doing so, it will enhance community engagement, support innovative programs, and ensure fiscal accountability and sustainability.

Importantly, a new non-profit will not compete with existing independent non-profits at Valley College and Crafton Hills but will complement their activities.

## **Proposal Outline**

01Reasoning05Proposed Governance02Strategic Benefits06Successful Models03Potential Challenges07Immediate Steps04Vision for SBCCD Non-Profit08Future Action

## **01** Reasoning

#### As a community college district, SBCCD faces many limitations.

Funding Constraints	<ul> <li>Heavy reliance on state funding and fluctuating enrollment numbers</li> <li>Limited access to diversified revenue sources</li> </ul>	
Regulatory Restrictions	<ul> <li>Strict regulations governing financial operations, investments, and property management</li> <li>Challenges in engaging in commercial activities and forming public-private partnerships</li> </ul>	
Operational Inflexibility	<ul> <li>Difficulty in quickly adapting to changing educational and economic environments</li> </ul>	
Risk Management	<ul> <li>Exposure to financial and operational risks without adequate shielding mechanisms</li> <li>Challenges in maintaining funding stability through diverse income streams</li> </ul>	
Asset Management Challenges	<ul> <li>Restrictions on owning, developing, and leveraging real estate assets</li> <li>Limited ability to protect and grow assets for long-term sustainability</li> </ul>	

## 01 Reasoning

#### As a community college district, SBCCD faces many limitations.

Asset Management Challenges

- Restrictions on owning, developing, and leveraging real estate assets
- Limited ability to protect and grow assets for long-term sustainability

Challenges with expansion of existing commercial properties

- State approval process
- Limited uses of proceeds
- Asset type
- Location
- Procurement processes

## 01 Reasoning

As a community college district, SBCCD faces many limitations.

Why do 4-year universities use an auxiliary non-profit?

The permissible functions of Cal State auxiliary organizations are found in Cal. Code of Regulations, Title 5, Section 42500(a).

Included as a permissible essential function is the acquisition, development, sale, and transfer of real and personal property including financing transactions related to these activities.

# Why do CCD's have to use an independent non-profit?

The permissible/recognized functions for community college auxiliary organizations are found in Cal. Code of Regulations, Title 5, Section 59259.

The recognized functions listed in Section 59259 do not reference the acquisition, sale, and transfer of real property.

## 01 Reasoning



Why do 4-year universities use an auxiliary non-profit?

The permissible functions of Cal State auxiliary organizations are found in Cal. Code of Regulations, Title 5, Section 42500(a).

Included as a permissible essential function is the acquisition, development, sale, and transfer of real and personal property including financing transactions related to these activities. Why do CCD's have to use an independent non-profit?

The permissible/recognized functions for community college auxiliary organizations are found in Cal. Code of Regulations, Title 5, Section 59259.

The recognized functions listed in Section 59259 do not reference the acquisition, sale, and transfer of real property.

San Bernardino Community College District

## Legal Update

- SBCCD legal counsel connected with the California Community Colleges Chancellor's Office (CCCCO).
- The CCCCO represented was unfamiliar with the reason for the difference and unaware of any official position on whether a CCC auxiliary organization could manage real estate activities for the benefit of the district.
- Legal counsel believes it likely that "Facilities and Equipment" under CCC rules could be interpreted to include real estate management, but this is not certain.
- Seeking formal written guidance from the CCCCO would be predicated on confirmation that the CCCCO is able to provide such a formal opinion.
- This process could be very time consuming with no guarantee of a positive outcome.

## **02** Strategic Benefits

Starting a non-profit can offer several strategic benefits, especially in terms of enterprise funding.

#### **Revenue Generation Flexibility**

- Engage in business ventures
- Facilitate public-private partnerships

#### **Investment Proceeds Flexibility**

- To benefit SBCCD's mission
- Not just for capital or retirement

#### **Operational Independence**

- Focused mission alignment
- Dedicated Board for agile decision-making

#### Property & Asset Management

- Own and develop property
- Protect assets for long-term growth

#### Support for Innovative Programs

- Incubate new initiatives
- Pilot and scale successful projects

#### **Risk Management**

- Liability shielding
- Funding stability through diverse streams

## **02** Strategic Benefits

Starting a non-profit can offer several strategic benefits, especially in terms of enterprise funding.

#### Become a Development Finance Agency

- Support existing CCD facilities projects with development finance programs/federal funding
- Finance new on-campus and community projects (e.g., off-campus housing)
- Finance projects in other communities to generate revenue for sustainability

#### Enhanced Community Engagement

- Broaden community support
- Manage volunteer programs
- Employment opportunities

#### Acknowledgment of SBVC & CHC Independent Non-profits

- Assurance that new non-profit will not compete with existing entities
- Focus on complementary activities and initiatives

#### **Diversified Funding Sources**

- Access grants and donations
- Tax-exempt status for donors

## **03** Potential Challenges

Creating a non-profit within a community college district also comes with its own set of challenges.

#### Governance and Management

- Complex governance structure
- Leadership and staffing challenges

#### **Financial Management**

- Securing initial funding
- Sustaining revenue streams

#### **Regulatory Compliance**

- Adhere to non-profit regulations
- Dual compliance requirements

#### Coordination and Communication

- Aligning with college goals
- Effective stakeholder engagement

Creating an Enterprise Model | Strategic Benefits & Opportunities of Establishing a Non-Profit | September 2024

## **03** Potential Challenges

Creating a non-profit within a community college district also comes with its own set of challenges.

#### Independence and Control

- Balancing autonomy and alignment
- Maintaining sufficient oversight

#### **Community Perception and Trust**

- Ensuring positive public perception
- Building and maintaining trust

#### **Resource Allocation**

- Managing competing priorities
- Avoiding duplication of efforts

#### Legal and Ethical Considerations

- Managing conflicts of interest
- Ensuring ethical operations

## **04** Vision for SBCCD Non-Profit



To enhance the financial sustainability and operational capabilities of SBCCD by leveraging development finance programs, fostering innovative projects, and generating new revenue streams.

The non-profit aims to support existing facilities, expand SBCCD's mission to improve student experiences, and invest in projects both within and beyond the local community, ensuring long-term growth and stability.

## **04** Vision for SBCCD Non-Profit

## 501(c)(2) Overview

Main Solely hold and manage real estate, collect income, and transfer it to a parent tax-exempt organization. Function Simple structure focused on real estate ownership and income transfer. **Advantages** SBCCD could potentially retain control over this entity. Limited flexibility. Can only manage real estate; no other business activities allowed. Does not qualify for property tax exemption under Welfare Exemption. May qualify for Public School **Disadvantages** Exemption if used exclusively for educational purposes. Donations made to a 501(c)(2) are not tax-deductible for donors. Exempt from federal income tax if it only holds real estate. Tax Implications Unrelated Business Taxable Income restrictions, i.e., cannot engage in any business other than holding • title to property and collecting income therefrom.



## **04** Vision for SBCCD Non-Profit

## 501(c)(3) Overview

Main Function	<ul> <li>Can engage in a broad range of activities, including charitable, educational, and public benefit purposes.</li> <li>Can also hold and manage real estate but must do more than just real estate management to maintain</li> </ul>
runction	tax-exempt status.
Advantages	Flexibility to support a variety of SBCCD projects, such as education and community development.
	<ul> <li>Donations made to a 501(c)(3) are tax-deductible for donors.</li> </ul>
	<ul> <li>If structured properly, qualifies for property tax exemption under the Welfare Exemption (both lessor and lessee of the property would need to meet Welfare Exemption requirements) or the Public School Exemption (property must be used exclusively for educational purposes).</li> </ul>
Disadvantages	More complex structure; requires ongoing management.
	<ul> <li>Potentially higher initial legal fees to establish.</li> </ul>
Potential Use for SBCCD	<ul> <li>An existing 501(c)(3) Foundation can act as the parent organization for a 501(c)(2) or wholly-owned LLC for real estate management, allowing broader activities and tax benefits.</li> </ul>



## **04** Vision for SBCCD Non-Profit

	501(c)(2)	501(c)(3)
Main Function	Only holds and manages real estate; must transfer income to another exempt organization.	Engages in a wide range of activities (charitable, educational, public benefit) and can also manage real estate.
Tax Benefits	Exempt from federal income tax. Does not qualify for real property tax Welfare exemption but may qualify for Public School property tax exemption. Donations are not tax-deductible.	Qualifies for federal tax exemption, real property tax exemptions (Welfare Exemption if both lessor and lessee meet exemption requirements; Public School Exemption if the property is used exclusively for educational purposes), and donations are tax- deductible.
Flexibility	Limited to real estate management.	Offers a broader scope of activities, giving SBCCD more long-term project flexibility.
Complexity	Simpler to establish and manage.	More complex, requiring additional setup and oversight but providing greater benefits.



## **04** Vision for SBCCD Non-Profit

501(c)(2)

MainOnly holds and manages real estate; must transferFunctionincome to another exempt organization.

#### Exempt from federal income tax. Does not qualify for real property tax Welfare exemption but may qualify for Public School property tax exemption. Donations are not tax-deductible.

Flexibility Limited to real estate management.

**Complexity** Simpler to establish and manage.

#### Staff Recommendation:

## 501(c)(3)

Engages in a wide range of activities (charitable, educational, public benefit) and can also manage real estate.

Qualifies for federal tax exemption, real property tax exemptions (Welfare Exemption if both lessor and lessee meet exemption requirements; Public School Exemption if the property is used exclusively for educational purposes), and donations are taxdeductible.

Offers a broader scope of activities, giving SBCCD more long-term project flexibility.

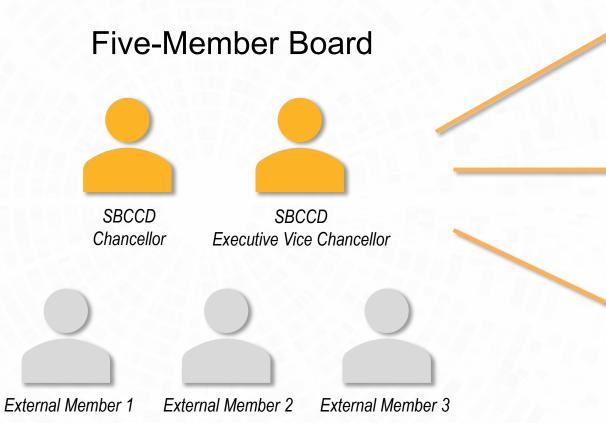
More complex, requiring additional setup and oversight but providing greater benefits.



Tax

**Benefits** 

## **05** Proposed Governance



#### Integration with SBCCD Leadership

- Chancellor and Executive Vice Chancellor
- Ensures alignment with district goals and objectives

#### Three External Members

- Ensure independence
- Unwavering support for SBCCD and its colleges

#### **Operational Independence**

 Allows for agile decision-making focused on the non-profit's mission

## **06 Successful Models**

Harvard University	Stanford University	Massachusetts Institute of Technology	Yale University
Harvard Management Company (HMC)	Stanford Management Company (SMC)	MIT Investment Management Company (MITIMCO)	Yale Investments Office
https://www.hmc.harvard.edu/	https://smc.stanford.edu/	https://mitimco.org/	https://investments.yale.edu/
Manages Harvard's endowment, including significant real estate investments with diversified strategies.	Oversees Stanford's endowment and extensive real estate portfolio.	Manages MIT's endowment, known for strategic real estate investments, particularly in the Cambridge area.	Handles Yale's endowment with notable real estate investments as part of a diversified portfolio.

## **06 Successful Models**

Princeton University	University of Arizona	CalPoly Pomona
Princeton University Investment Company (PRINCO)	University of Arizona Foundation	CalPoly Pomona Foundation, Inc.
https://princo.princeton.edu/	https://uafoundation.org/	https://foundation.cpp.edu/about.aspx
Manages Princeton's endowment, including real estate assets, with a focus on long-term growth.	Oversees the university's real estate assets and investments, managing leasing, acquisitions, and surplus property.	Supports the university's educational mission through property management, real estate development, and investment in various projects.

## **07 Immediate Steps**

- Initial Legal Review (Complete)
- 2 Chancellor's Cabinet Review & Feedback (Complete)
- **√03** □
  - Board Finance Committee Review & Feedback
  - 04
    - BFC Tour of CalPoly Pomona (invitation to all Trustees)



District Budget Advisory Committee Review & Feedback



Chancellor's Council Review & Feedback

- **07** Board of Trustees Strategy Session
- 08 Development of Legal Documents
  - 9 Creation of Non-Profit
  - Identification of External Directors



## **08** Future Action

Evaluate Non-Profit Asset Development Plan

- Asset Acquisitions
- Revenue Bond vs. Traditional Lending
- Development Finance Agency
- Economic Development
- Entrepreneurship
- Public Private Partnerships
- Investment Tools
- New Market Tax Credits

## Feedback & Questions

San Bernardino Community College District

Thank you.

# Economic Development & Corporate Training Center (EDCT)

SBCCD Board Strategy Session – September 26, 2024





### **EDCT Mission Statement**

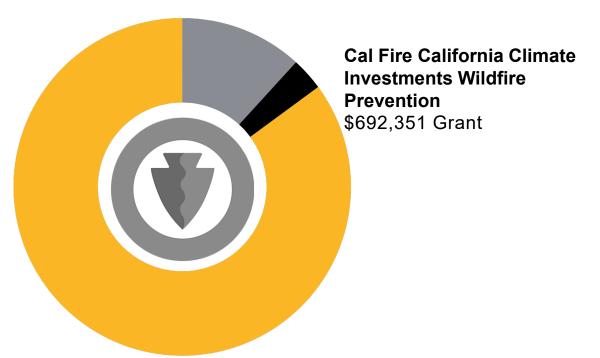
To transform lives by connecting local, regional, and statewide community colleges, industry, government, and community-based organizations to remove barriers and create economic opportunities for our most vulnerable populations.



## **EDCT Funding**



**Opportunity Young Adult Pathway** \$1,840,500 Grant



Inland Empire Career Training Investment (EDA) \$5,000,000 Grant

SAN BERNARDINO 💎 COMMUNITY COLLEGE DISTRICT

# **EDCT Programs**

## Programs

- High Roads Construction Careers
- High Roads Training Partnership
- High Roads Training Partnership Health
- Back 2 Work Transitional Work Crew
- California Department of Corrections & Rehabilitation Caltrans Transitional Work Crew
- California Manufacturing Technology
   Consulting
- Employment Training Panel (ETP)
- Lumina Justice Involved

- Opportunity Young Adult Pathway
- Youth Probation Innovative Strategies Day Reporting Center
- Prison 2 Employment
- Strong Workforce Employer Engagement
- CalWORKs Aggregate
- Healthy Refrigeration
- Strong Workforce Responsive Training
- Cal Fire California Climate Investments
   Wildfire Prevention

SAN BERNARDINO 🕐 COMMUNITY COLLEGE DISTRICT

# Probation Youth Innovative Strategies and Day Reporting Center



The Youth Educational Stipend (YES) Program is a collaboration with the San Bernardino Community College District (SBCCD) and San Bernardino County Probation Department to assist system involved or at-risk youth who are seeking to begin or continue their post-secondary education or vocational training at SBCCD.

\$1,000 EDUCATIONAL STIPENDS ARE FOR CURRENTLY ENROLLED SAN BERNARDINO VALLEY COLLEGE (NEW AND RETURNING) STUDENTS.

FOR PROGRAM DETAILS OR TO APPLY:

FOR MORE INFORMATION CONTACT:

https://sbccd.academicworks.com/users/sign\_in Phy

Phylicia Sanchez Foundation Development Coordinator

909-384-8971 • psanchez@valleycollege.edu

San Bernardino Valley College 701 S. Mt. Vernon Ave., San Bernardino, CA 92410

#### **Program Highlights:**

- Community resource education for Probation Officers.
- Summer Camp for youth, including educational and personal enrichment activities.
- Youth Educational Stipend (YES) Program, in partnership with SBVC & CHC Foundations will distribute \$100,000.

SAN BERNARDINO COMMUNITY COLLEGE DISTRICT

## **Justice Involved Programs**

130+

Students completed the <u>Back to Work</u> <u>Transitional Program</u> through EDCT.

42+

Students placed in employment.

\*From July 2021 – July 1 2024.

193+

63+

Students completed the CalTrans Program through EDCT.

Students placed in employment.

Students completed the **Prison to Employment** (**P2E) Program** through EDCT.

8+

28+

Students placed in employment.

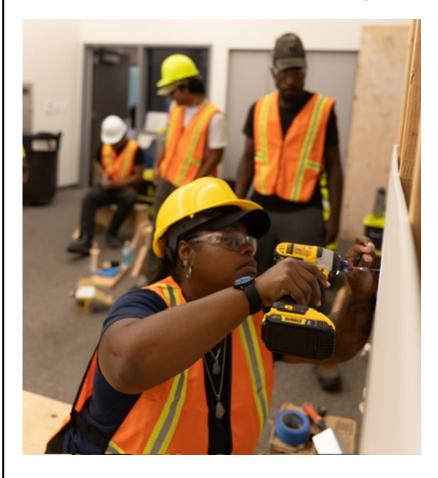




COMMUNITY COLLEGE DISTRICT

SAN BERNARDINO 📢

## Multi-Craft Core Curriculum (MC3) Apprenticeship Readiness Training



## 40+

Students completed the program.

In stipends disbursed to program participants.

\$54,600+

25+

Participants were placed in employment.



## Utility Line Clearance & Pre-Inspector Program

This statewide program collaborates with the California Conservation Corps sites, California Urban Corps, and the Urban Conservation Corps of San Bernardino.

146+	86%	70%
Participants have been enrolled in San Bernardino.	Program completion rate.	Program completion hire rate.



## Building Industry Association (BIA) Construction Program



144-hour training program offered in partnership with Riverside County Workforce Development Department and Operation New Hope.

- 12 participants completed in June 2024.
- 10 participants scheduled to complete in September 2024.
- Cohort 3 will begin in October 2024.



## Employer Training Panel (ETP)

# \$1.25M

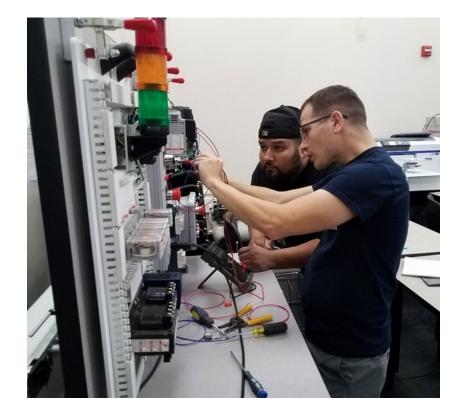
EDCT is a Multiple-Employer Contractor (MEC) and currently holds two ETP contracts valued at \$1.25 million.

# **62 Employers**

Trainings occurred in priority sectors such as logistics and manufacturing.

## **800 Incumbent Workers**

Training leads to job retention, wage progression, and advancement opportunities.





# Apprenticeship Programs

## **Current Apprenticeship Offerings**

- Paramedic EMT
- Automotive Technology
- CNC/Machine Operator
- Healthcare Nursing (LVN to RN)
- Heavy Medium-Duty Truck Technology
- Industrial Technology
- IT/Cybersecurity
- Pharmacy Technology Social & Human Services
- MC3 Apprenticeship Readiness



SAN BERNARDINO 🕐 COMMUNITY COLLEGE DISTRICT

#### **Apprenticeship Program Opportunities**

#### Apprenticeship Pathways Demonstration Project (APDP)

The project, funded by a \$99,000 grant from the California Community Colleges Chancellor's Office, aims to establish a Paramedic Apprenticeship at Crafton Hills College under the San Bernardino Community College District. The program will transition the current Paramedic Certificate program into a Registered Apprenticeship Program, seeking approvals from the Department of Labor and the Division of Apprenticeship Standards. Evolution Beauty Academy-Apprenticeship Program Sponsor (PS)

SAN BERNARDINO

Evolution Beauty Academy, a new local beauty school, aims to become an apprenticeship Program Sponsor (PS) with the support of the San Bernardino Community College District (SBCCD) as the Local Education Agency (LEA). Specializing in offering beauty classes in Spanish, Evolution aims to break language barriers for non-English speakers in cosmetology and barbering careers.

COMMUNITY COLLEGE DISTRICT

Page 40 of 50

Regional Partnerships

#### Strong Workforce – Responsive Training

EDCT was awarded \$136,374 to pilot the first dedicated position in the region to market and develop short-term responsive training programs.

#### **Proposed Outcome**

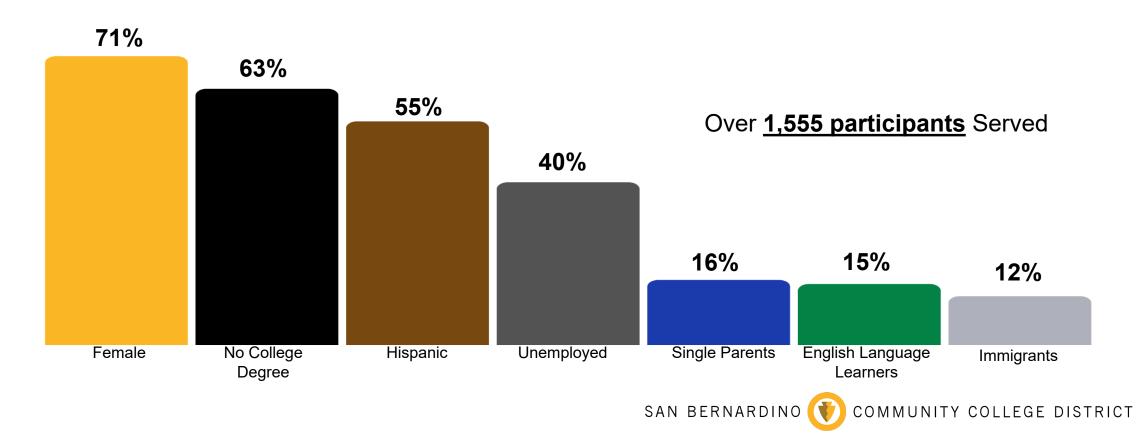
If this pilot method is successful, it will create a new model for regional

colleges to better leverage responsive training dollars.



### High Road Training Partnership

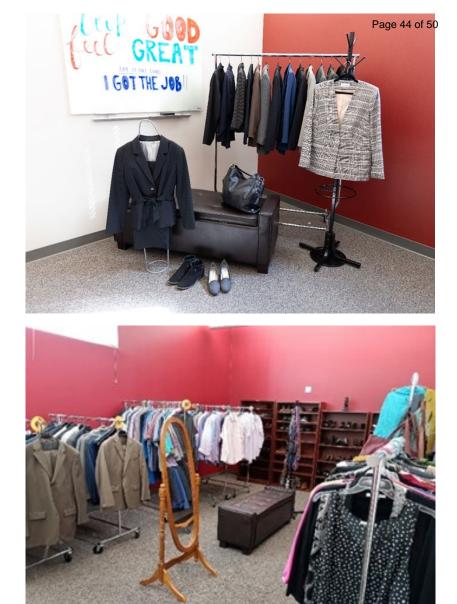
Covers multiple industry sectors, including Healthcare, Logistics, Wastewater and Utility Vegetation management.



## **EDCT Resources**

#### **EDCT Career Closet**

The EDCT Career Closet provides free professional attire for men and women in EDCT programs, helping them make a positive impression during their job search.





#### **Basic Needs Distribution Center**





1,600+



Individuals served with basic need services.



#### **Basic Needs Partnerships**

- Arrowhead United Way
- CHC Basic Needs Center
- Children's Fund San Bernardino County
- Community Action Partnership San Bernardino
   County
- Family Assistance Program
- First Love Outreach
- Great Harvest Community Center
- Inland Harvest
- Jada Systems, Inc.
- KVCR

f San Bernardino County

- Mary's Haven
- Men's Warehouse
- Operation Grace
- San Bernardino County Animal Shelter
- San Bernardino County Sheriff's Department
- Santa Claus, Inc
- SBVC CalWORKs Department
- Vector Reentry



SAN BERNARDINO



COMMUNITY COLLEGE DISTRICT



#### Free Digital Literacy & Laptops



Great Harvest Community Center (GHCC) offers free digital literacy training and provides free laptops to students and community members, bridging the digital divide and empowering individuals with essential technology skills.



Students received Chromebooks.



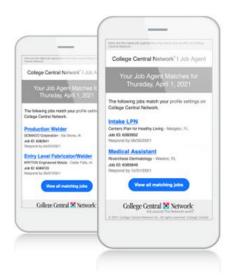
### College Central Network (CCN)

#### SBCCD Economic Development and Corporate Training Economic Development & Corporate Training Office



## JOB AGENT MATCHING

The College Central Network Job Agent matches registered job seekers to thousands of new jobs daily! Upload your résumé, get notified of matching opportunities and apply to jobs anytime.





#### Get Connected with an Apprenticeship Program







Students and community members can access apprenticeship opportunities at the San Bernardino Community College District (SBCCD) through a network of resources and partnerships like the LAUNCH Apprenticeship Network.



## **Questions?**