San Bernardino Community College District Board Policy

Chapter 6 - Business and Fiscal Services

BP 6200 BUDGET PREPARATION

(Replaces current SBCCD BP 6200)



Legal Update 24 (issued in late April 2014 by the Policy and Procedure Service) revised this policy to remove the definition of the District's unrestricted general reserves. This language was moved to BP 6250 as it is more appropriately related to that policy.

(see the gray shaded language below)

From current SBCCD BP 6200 titled Budget Preparation

Each year, the Chancellor/Vice Chancellor of Fiscal Services shall present to the Board a budget, prepared in accordance with Title 5 and the California Community Colleges Budget and Accounting Manual. The schedule for presentation and review of budget proposals shall comply with state law and regulations, and provide adequate time for Board study.

Budget development shall meet the following criteria:

- The annual budget shall support the District's master and educational plans.
- Assumptions upon which the budget is based are presented to the Board for review.
- A schedule is provided to the Board by January of each year that includes dates for presentation of the tentative budget, required public hearing(s), Board study session(s), and approval of the final budget. At the public hearings, interested persons may appear and address the Board regarding the proposed budget or any item in the proposed budget.
- Unrestricted general reserves shall be no less than the prudent reserve defined by the State Chancellor's Office and Board Budget Priorities 5%.
- Changes in the assumptions upon which the budget was based shall be reported to the Board in a timely manner.

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Budget projections address long-term goals and commitments.

References: Education Code Section 70902(b)(5); Title 5 Sections 58300 et seq.; ACCJC Accreditation Standard III.D

NOTE: The red ink signifies language that is legally required and recommended by the Policy and Procedure Service and its legal counsel (Liebert Cassidy Whitmore). The language in black ink is from current SBCCD BP 6200 titled Budget Preparation adopted on 9/9/04. The language in green ink was recommended by Fiscal Services and the Chancellor's Office on 2/24/14.

Adopted: 9/9/04

Revised:

59	Legal Citations for BP 6200
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61	Education Code Section 70902(b)(5); Title 5 Sections 58300 et seq.
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63	EDUCATION CODE 70902(b)(5)
64	
65	70902.
66	(b) In furtherance of the provisions of subdivision (a), the
67	governing board of each community college district shall do all of the
68	following:
69	(5) To the extent authorized by law, determine and control the
70 71	district's operational and capital outlay budgets. The district
71 72	governing board shall determine the need for elections for override tax levies and bond measures and request that those elections be
73	called.
74	carred.
75	5 CCR s 58300
76	Cal. Admin. Code tit. 5, s 58300
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78	TITLE 5. EDUCATION
79	DIVISION 6. CALIFORNIA COMMUNITY COLLEGES
80	CHAPTER 9. FISCAL SUPPORT
81	SUBCHAPTER 4. BUDGETS AND REPORTS
92	s 58300. Requirements to Prepare and File Annual Statement.
82 83	On or before the 15th day of September of each year the governing board of each community
84	college district shall prepare and keep on file for public inspection a statement of all receipts and
85	expenditures of the district for the preceding fiscal year and a statement of the estimated total
86	expenses for the district for the current fiscal year.
87	CONTENSION OF THE PROPERTY OF
88	5 CCR s 58301
89	Cal. Admin. Code tit. 5, s 58301
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	TITLE 5 EDUCATION
91	TITLE 5. EDUCATION
92 93	DIVISION 6. CALIFORNIA COMMUNITY COLLEGES
93 94	CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS
94	s 58301. Proposed Budget; Hearing; Notice; Publication.
95	3 3000 1. 1 Toposed Budget, Flearing, Notice, 1 abilitation.
96	The governing board of each district shall hold a public hearing on the proposed budget for the
97	ensuing fiscal year in a district facility, or some other place conveniently accessible to the
98	residents of the district, on or before the 15th day of September but at least three days following
99	availability of the proposed budget for public inspection, at which any resident in the district may
100	appear and object to the proposed budget or any item in the budget.
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102	The hearing may be concluded on the proposed budget when there are no requests for further
103 104	hearing on file. The budget shall not be finally adopted by the governing board of the district until after the public hearing has been held.

105 106 107 108 109 110 111 112 113 114 115 116 117	The proposed budget, containing such fiscal information as may be required by the Chancellor, shall be made available by the district for public inspection in a facility of the district or in some other place conveniently accessible to residents of the district, during or before the first week in September. Notification of dates and location(s) at which the proposed budget may be inspected by the public and date, time, and location of the public hearing on the proposed budget shall be published by the district in a newspaper of general circulation in the district, at least three days prior to the availability of the proposed budget for public inspection. The cost of the publication shall be a legal proper charge against the district for which the publication is made. 5 CCR s 58302 Cal. Admin. Code tit. 5, s 58302
119 120 121 122 123 124 125 126 127 128 129 130	TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS s 58302. Budget. As used in this article, "budget" includes the preliminary budget and the adopted budget of a community college district. 5 CCR s 58303 Cal. Admin. Code tit. 5, s 58303
131 132 133 134 135 136 137 138 139 140 141 142 143 144 145 146	TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS s 58303. Contents of Budget Report. The adopted annual financial and budget report of a district shall show, as specified by the Office of the Chancellor, a statement of the proposed expenditures and of the estimated revenues for the ensuing fiscal year, together with a comparison of each item of revenue and expenditure, with the actual revenues and expenditures of the fiscal year just completed. The tentative as well as the published annual financial and budget reports may show estimates where actual figures cannot be determined at the time. The budget shall also include the appropriations limit and the total annual appropriations subject to limitation as determined pursuant to Division 9 (commencing with Section 7900) of Title I of the Government Code. 5 CCR s 58304 Cal. Admin. Code tit. 5, s 58304
147 148 149 150	TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT

*

151 SUBCHAPTER 4. BUDGETS AND REPORTS s 58304. Form of Budget Report. 152 Each annual financial and budget report shall be made in the form prescribed by the Office of 153 the Chancellor. Standard forms shall be prepared to show the budgeting items and comparisons 154 required by this article. 155 156 157 Cal. Admin. Code tit. 5, s 58305 158 TITLE 5. EDUCATION 159 DIVISION 6. CALIFORNIA COMMUNITY COLLEGES 160 CHAPTER 9. FISCAL SUPPORT 161 SUBCHAPTER 4. BUDGETS AND REPORTS 162 s 58305. Tentative Budget; Filing; Contents; Computation of Tax Levy; Adoption; Filing and 163 Approval of Final Budget. 164 165 (a) On or before the first day of July in each year, each district shall adopt a tentative budget 166 and forward an information copy to the appropriate county officer. To the extent that the budget 167 is based on information provided by the county, the budget data should be validated by the 168 169 appropriate county officer. 170 171 (1) The budget shall indicate the date, time, and location at which the governing board of the 172 district will hold the public hearing required pursuant to Section 58301. 173 174 (2) If the governing board of the district does not want all or a portion of the property tax requirement levied for the purpose of making payments for the interest and principal on 175 outstanding general obligation bonds or other indebtedness approved by the voters prior to July 176 1. 1978, the budget shall include a statement of the amount or portion for which a levy shall not 177 178 be made. 179 (b) Each district shall provide all data needed by the county to compute the actual amounts to 180 be levied on the property tax rolls of the district for purposes which exceed apportionments to 181 the district pursuant to Sections 95 to 100, inclusive, of the Revenue and Taxation Code. 182 183 (c) On or before the 15th day of September, the governing board of each district shall adopt a 184 185 final budget. 186 (d) On or before the 30th day of September, each district shall complete the preparation of its 187 adopted annual financial and budget report. Once completed, this report and its supporting 188 documentation is considered a public record pursuant to Section 6250 et seg. of the 189 Government Code. On or before the 10th day of October, each district shall submit a copy of its 190 adopted annual financial and budget report to the Chancellor. The district shall also file copies 191 192 of the report with the appropriate county officers for information and review 193

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42 43 change if directed by the State Chancellor's Office.

San Bernardino Community College District Administrative Procedure

Chapter 6 – Business and Fiscal Services

AP 6200 **BUDGET PREPARATION**

(Replaces current SBCCD AP 6200)

NOTE: This procedure is legally required. Local practice may be inserted and should include or address the following (see suggested blue language below):

- A statement of philosophy that includes that budget planning supports institutional goals and is linked to other institutional planning efforts.
- A budget calendar that includes presentation of the tentative and final budgets. The tentative budget shall be presented no later than July 1 [Title 5 Section 58305(a)], and the final budget no later than September 15 [Title 5 Section 58305(c)]. A public hearing on the budget shall be held on or before September 15 [Title 5 Section 58301].
- Two copies of the adopted budget to be submitted to the California Community College Chancellor's Office on or before September 30 [Title 5 Section 58305(d)1.
- Budget development processes, including consultation with appropriate groups.
- Criteria and institutional guidelines for the financial planning and budgeting.
- Submission of appropriate forms (311's) to the California Community College Chancellor's Office.

From current SBCCD AP 6200 titled Budget Management

A. Budget Calendar

A budget calendar that includes presentation of the tentative and final budgets shall be developed within the District collegial consultation process. The tentative budget shall be presented no later than July 1 (Title 5 Section 58305(a)), and the final budget no later than September 15 (Title 5 Section 58305(c)). A public hearing on the budget shall be held on or before September 15 (Title 5 Section 58301). All dates are subject to

Each January Prior to February 1, the Board will adopt a budget development calendar that identifies activities and sets dates for each step in the budget development process.

B. Budget Directives

preparation period;

C. Budget Preparation

or decreases.

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Budget planning supports institutional goals and is linked to strategic plans and other institutional planning efforts.

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Each February Prior to March 1, the Board will give direction for budget development to include:

2. Resource allocation (set level of Reserve for Contingency, Workers'

3. Determination of the amount of resources estimated to be available for General

1. Prior to March 1 information will be provided to Responsibility Center Managers

2. Each college and the central services offices will prepare a site budget through

3. Each college will work with the Chief Business Officer Fiscal Services in

4. The aggregate site budget shall be submitted to the Chief Business Officer Fiscal

has met the Board-approved budget development guidelines.

the Responsibility Center Managers using the information provided.

that will include the status of current expenditures, state and county local

estimates of revenues, site "base budget" allocations, and targets for increases

President may provide additional directions or forms for site budget development

analyzing class offerings as they apply to the development of both revenue and

Services in the prescribed format. Each President will certify that the site budget

4. Preliminary establishment of base budget for the District and each site.

Fund expenditure with potential increases or decreases during the budget

Compensation Reserve, any special project reserve, etc.);

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1. Reaffirmation or change in mission;

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D. Budget Consolidation The Controller's Office Fiscal Services Department will:

expenditure plans.

Check forms for compliance with instructions;

amounts will be rounded to the nearest dollar.

to complement these general procedures.

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- 2. Check mathematical accuracy;
- 3. Ensure that the aggregate of the budgets submitted is within the site allocation; and
- 4. Enter the data into the computer, analyze the data, and provide each site a copy of the budget for review.

E. Budget Presentation and Adoption

1. Preliminary Budget

- a. No later than the May Board meeting the Chief Business Officer Vice Chancellor of Fiscal Services will present the Preliminary Budget to the Board. No formal action is required by the Board on the Preliminary Budget.
- b. Between the time that the Preliminary Budget is developed and the Final Budget is adopted, changes to the budget will be made as additional information is received from the state based on the state budget adoption process.

2. Tentative Budget

No later than July 1 the Board will adopt a Tentative Budget. This budget will reflect changes made to the Preliminary Budget.

3. Final Budget

Prior to the state-prescribed date, the Board will adopt a Ffinal Beudget for the District that reflects changes made to the Tentative Budget and provides the operational budget base for the District for the fiscal year of adoption.

Two copies of the adopted budget will be submitted to the State Chancellor's Office on or before September 30 (Title 5 Section 58305(d)).

The budget development processes, which initially takes place in the District Strategic Planning and Budget Committees, includes consultation with appropriate groups and ultimately will be recommended to the Chancellor. The Chancellor will make a recommendation to the Board of Trustees.

The State required 311 Report, including budget data, will be submitted to the State Chancellor's Office.

F. Budget Control

It is the responsibility charge of each Responsibility Center Manager to control the budget(s) within his/her assignment. The Controller's Office Fiscal Services Department will provide a monthly budget report and assistance in budget analysis and management as required.

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137 References: Education Code Section 70902(b)(5);
138 Title 5 Sections 58300 et seq.;
139 ACCJC Accreditation Standard III.D

NOTE: The **red ink** signifies language that is **legally required** and recommended by the Policy and Procedure Service and its legal counsel (Liebert Cassidy Whitmore). The language in **black ink** is from the current SBCCD AP 6200 titled Budget Management approved in 6/9/94. The language in **blue ink** is included for consideration. The language in **green ink** was recommended by Fiscal Services and the Chancellor's Office on 2/24/14.

Approved: 6/9/94

Revised:

149 Legal Citations for AP 6200 150 Accreditation Standard III.D; Education Code Section 70902(b)(5); Title 5 Sections 58300 et seq. 151 152 153 Accreditation Standard III: Resources 154 D. Financial Resources Financial resources are sufficient to support student learning programs and services and to improve 155 institutional effectiveness. The distribution of resources supports the development, maintenance, and 156 enhancement of programs and services. The institution plans and manages its financial affairs with integrity 157 and in a manner that ensures financial stability. The level of financial resources provides a reasonable 158 expectation of both short-term and long-term financial solvency. Financial resources planning is integrated 159 160 with institutional planning. 1. The institution relies upon its mission and goals as the foundation for financial planning. 161 a. Financial planning is integrated with and supports all institutional planning. 162 b. Institutional planning reflects realistic assessment of financial resource availability, development of financial 163 164 resources, partnerships, and expenditure requirements. c. When making short-range financial plans, the institution considers its long-range financial priorities to assure 165 financial stability. The institution clearly identifies and plans for payment of liabilities and future obligations. 166 d. The institution clearly defines and follows its guidelines and processes for financial planning and budget 167 development, with all constituencies having appropriate opportunities to participate in the development of institutional 168 169 plans and budgets. 170 2. To assure the financial integrity of the institution and responsible use of financial resources, the financial 171 172 management system has appropriate control mechanisms and widely disseminates dependable and timely 173 information for sound financial decision making. a. Financial documents, including the budget and independent audit, reflect appropriate allocation and use of 174 financial resources to support student learning programs and services. Institutional responses to external audit 175 176 findings are comprehensive, timely, and communicated appropriately. 177 b. Appropriate financial information is provided throughout the institution. c. The institution has sufficient cash flow and reserves to maintain stability, strategies for appropriate risk 178 management, and realistic plans to meet financial emergencies and unforeseen occurrences. 179 d. The institution practices effective oversight of finances, including management of financial aid, grants, externally 180 funded programs, contractual relationships, auxiliary organizations or foundations, and institutional investments and 181 182 assets. e. All financial resources, including those from auxiliary activities, fund-raising efforts, and grants are used with 183 184 integrity in a manner consistent with the mission and goals of the institution. f. Contractual agreements with external entities are consistent with the mission and goals of the institution, governed 185 by institutional policies, and contain appropriate provisions to maintain the integrity of the institution.5 186 g. The institution regularly evaluates its financial management processes, and the results of the evaluation are used 187 to improve financial management systems. 188 189 3. The institution systematically assesses the effective use of financial resources and uses the results of the 190 191 evaluation as the basis for improvement. 192 193 EDUCATION CODE 70902(b)(5)

(b) In furtherance of the provisions of subdivision (a), the governing board of each community college district shall

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196 197 70902.

do all of the following:

(5) To the extent authorized by law, determine and control the district's operational and capital outlay budgets. The 198 district governing board shall determine the need for elections for override tax levies and bond measures and request 199 that those elections be called. 200 201 5 CCR § 58300 202 Cal. Admin. Code tit. 5, § 58300 203 204 TITLE 5. EDUCATION 205 DIVISION 6. CALIFORNIA COMMUNITY COLLEGES 206 **CHAPTER 9. FISCAL SUPPORT** 207 SUBCHAPTER 4. BUDGETS AND REPORTS 208 209 § 58300. Requirements to Prepare and File Annual Statement. 210 On or before the 15th day of September of each year the governing board of each community college district shall 211 prepare and keep on file for public inspection a statement of all receipts and expenditures of the district for the 212 preceding fiscal year and a statement of the estimated total expenses for the district for the current fiscal year. 213 214 Note: Authority cited: Sections 66700 and 70901, Education Code. Reference: Section 70901, Education Code. 215 5 CCR § 58301 216 Cal. Admin. Code tit. 5, § 58301 217 218 TITLE 5. EDUCATION 219 DIVISION 6. CALIFORNIA COMMUNITY COLLEGES 220 **CHAPTER 9. FISCAL SUPPORT** 221 SUBCHAPTER 4. BUDGETS AND REPORTS 222 223 § 58301. Proposed Budget; Hearing; Notice; Publication. 224 The governing board of each district shall hold a public hearing on the proposed budget for the ensuing fiscal year in 225 a district facility, or some other place conveniently accessible to the residents of the district, on or before the 15th day 226 of September but at least three days following availability of the proposed budget for public inspection, at which any 227 resident in the district may appear and object to the proposed budget or any item in the budget. 228 The hearing may be concluded on the proposed budget when there are no requests for further hearing on file. The 229 budget shall not be finally adopted by the governing board of the district until after the public hearing has been held. 230 The proposed budget, containing such fiscal information as may be required by the Chancellor, shall be made 231 available by the district for public inspection in a facility of the district or in some other place conveniently accessible 232 to residents of the district, during or before the first week in September. 233 Notification of dates and location(s) at which the proposed budget may be inspected by the public and date, time, and 234 location of the public hearing on the proposed budget shall be published by the district in a newspaper of general 235 circulation in the district, at least three days prior to the availability of the proposed budget for public inspection. The 236 cost of the publication shall be a legal proper charge against the district for which the publication is made. 237 238

Note: Authority cited: Sections 66700, 70901 and 84750, Education Code. Reference: Section 70901, Education Code.

240 241 242 243	5 CCR § 58302 Cal. Admin. Code tit. 5, § 58302
244 245 246 247 248	TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS
249	§ 58302. Budget.
250 251 252	As used in this article, "budget" includes the preliminary budget and the adopted budget of a community college district.
253	Note: Authority cited: Sections 66700 and 70901, Education Code. Reference: Section 70901, Education Code.
254 255 256 257	5 CCR § 58303 Cal. Admin. Code tit. 5, § 58303
258 259 260 261 262	TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS
263	§ 58303. Contents of Budget Report.
264 265 266 267 268 269 270 271	The adopted annual financial and budget report of a district shall show, as specified by the Office of the Chancellor, a statement of the proposed expenditures and of the estimated revenues for the ensuing fiscal year, together with a comparison of each item of revenue and expenditure, with the actual revenues and expenditures of the fiscal year just completed. The tentative as well as the published annual financial and budget reports may show estimates where actual figures cannot be determined at the time. The budget shall also include the appropriations limit and the total annual appropriations subject to limitation as determined pursuant to Division 9 (commencing with Section 7900) of Title I of the Government Code.
272	Note: Authority cited: Sections 66700 and 70901, Education Code. Reference: Section 70901, Education Code.
273 274 275 276	5 CCR § 58304 Cal. Admin. Code tit. 5, § 58304
277 278 279 280 281	TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS

§ 58304. Form of Budget Report. 282 Each annual financial and budget report shall be made in the form prescribed by the Office of the Chancellor. 283 Standard forms shall be prepared to show the budgeting items and comparisons required by this article. 284 285 Note: Authority cited: Sections 66700 and 70901, Education Code. Reference: Section 70901, Education Code. 286 287 5 CCR § 58305 288 289 Cal. Admin. Code tit. 5, § 58305 290 TITLE 5. EDUCATION 291 DIVISION 6. CALIFORNIA COMMUNITY COLLEGES 292 CHAPTER 9. FISCAL SUPPORT 293 SUBCHAPTER 4. BUDGETS AND REPORTS 294 295 § 58305. Tentative Budget; Filing; Contents; Computation of Tax Levy; Adoption; Filing and Approval of Final Budget. 296 (a) On or before the first day of July in each year, each district shall adopt a tentative budget and forward an 297 information copy to the appropriate county officer. To the extent that the budget is based on information provided by 298 the county, the budget data should be validated by the appropriate county officer. 299 (1) The budget shall indicate the date, time, and location at which the governing board of the district will hold the public hearing required pursuant to Section 58301. 300 (2) If the governing board of the district does not want all or a portion of the property tax requirement levied for the purpose of making payments for the interest and principal on outstanding general obligation bonds or other indebtedness approved by the voters prior to July 1, 1978, the budget shall include a statement of the amount or portion for which a levy shall not be made. 301 (b) Each district shall provide all data needed by the county to compute the actual amounts to be levied on the 302 property tax rolls of the district for purposes which exceed apportionments to the district pursuant to Sections 95 303 to100, inclusive, of the Revenue and Taxation Code. 304 305 (c) On or before the 15th day of September, the governing board of each district shall adopt a final budget. 306 307 (d) On or before the 30th day of September, each district shall complete the preparation of its adopted annual 308 financial and budget report. Once completed, this report and its supporting documentation is considered a public 309 record pursuant to Section 6250 et seq. of the Government Code. On or before the 10th day of October, each district 310 shall submit a copy of its adopted annual financial and budget report to the Chancellor. The district shall also file 311 copies of the report with the appropriate county officers for information and review. 312 313 Note: Authority cited: Sections 66700, 70901 and 84750, Education Code. Reference: Section 70901, Education

Code.

316 317 318	5 CCR § 58306 Cal. Admin. Code tit. 5, § 58306
319 320 321 322 323	TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS
	§ 58306. Effect of Neglect or Refusal to Make a Budget.
324 325 326 327 328 329	(a) Except as otherwise provided in subdivision (b), if the governing board of any district neglects or refuses to make a district budget as prescribed by the Office of the Chancellor, or fails to develop a budget by the deadline dates as specified in section 58305, the Chancellor may withhold any apportionment of state or local money to the particular district for the current fiscal year until the district makes a proper budget.
330 331 332 333	(b) No penalty shall be imposed upon a district pursuant to subdivision (a) if the Chancellor determines that unique circumstances make it impossible for the district to comply with its duties to adopt a budget, or if there are delays in the adoption of the annual Budget Act.
	Note: Authority cited: Sections 66700 and 70901, Education Code. Reference: Section 70901, Education Code.
334 335 336 337 338	5 CCR § 58307 Cal. Admin. Code tit. 5, § 58307
339 340 341 342	TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS
343	§ 58307. District Budget Limitation on Expenditure.
344 345 346 347 348 349 350 351 352 353	The total amount budgeted as the proposed expenditure of the district for each major classification of district expenditures listed in the district budget forms prescribed by the board shall be the maximum amount which may be expended for that classification of expenditures for the school year. Transfers may be made from the reserve for contingencies to any expenditure classification or between expenditure classifications at any time by written resolution of the board of trustees of a district. A resolution providing for the transfer from the reserve for contingencies to any expenditure classification must be approved by a two-thirds vote of the members of the governing board; a resolution providing for the transfer between expenditure classifications must be approved by a majority of the members of the governing board.
354	Note: Authority cited: Sections 66700 and 70901, Education Code. Reference: Section 70901, Education Code.
355 356 357 358	5 CCR § 58308 Cal. Admin. Code tit. 5, § 58308

TITLE 5. EDUCATION DIVISION 6. CALIFORNIA COMMUNITY COLLEGES CHAPTER 9. FISCAL SUPPORT SUBCHAPTER 4. BUDGETS AND REPORTS 363

§ 58308. Appropriation of Excess Funds and Limitations.

All income accruing to the district in excess of the amounts required to finance the total proposed expenditures, including transfers to other community college districts and funds, as shown in the budget of the district shall be added to the general reserve of the district, and shall not be available for appropriation by the district for the current fiscal year except by the following procedure. The governing board of the district shall, by formal action of the board, pass a resolution setting forth the need according to major classification of district expenditures to be met from any portion of the general reserve derived from assured income in excess of the total amount anticipated in the budget. On the first day of July of each year, the general reserve together with unexpected balances of appropriations and income in excess of anticipated income for the preceding fiscal year shall be placed to the credit of the district, and the district shall include all money so credited in the balance as shown in the budget for the ensuing fiscal year.

Note: Authority cited: Sections 66700 and 70901, Education Code. Reference: Section 70901, Education Code.

377 5 CCR § 58310 378 Cal. Admin. Code tit. 5, § 58310

380 TITLE 5. EDUCATION
381 DIVISION 6. CALIFORNIA COMMUNITY COLLEGES
382 CHAPTER 9. FISCAL SUPPORT
383 SUBCHAPTER 4. BUDGETS AND REPORTS

§ 58310. Report on District's Financial Condition.

The chief executive officer or other designee of the governing board of each district shall regularly report in detail to the governing board of the district the district's financial condition and shall submit reports showing the financial and budgetary conditions of the district, including outstanding obligations, to the governing board at least once every three months. The chief executive officer or other designee shall also prepare a quarterly report on forms provided by the Chancellor. The district shall submit a copy of the certified report to the appropriate county offices and the Chancellor no later than forty-five days following the completion of each quarter. The certified report shall be reviewed by the district governing board at a regularly scheduled meeting and entered into the minutes of the meeting.

Upon review and analysis of the report, the Chancellor or his/her designee shall determine if follow-up or intervention is needed. Intervention may be necessary if a district's financial data indicate a high probability that, if trends continue unabated, the district will need an emergency apportionment within three years or that the district is not in compliance with the principles of sound fiscal management specified in section 58311. Such follow-up or intervention may include, but shall not be limited to, requiring the submission of additional or more frequent reports, requiring the district to respond to specific concerns, and directing the district to prepare and adopt a detailed plan for achieving fiscal stability and an educational plan demonstrating the impact of the fiscal plan on the district's educational program.

Intervention may also include the assignment of a special trustee having the authority described in section 58312 to any district that requires intervention within the five fiscal years immediately following the ending date of the services of a previously assigned special trustee. The renewed assignment of a special trustee under this paragraph may be

made upon a finding by the Chancellor or his/her designee that if trends continue unabated, the district will need an emergency apportionment within three years or that the district is noncompliant with the principles of sound fiscal management specified in section 58311, except that the special trustee may only assume management and control of the district if authorized to do so by the Board of Governors. The costs incurred by the performance of the special trustee shall be paid in the manner described in subdivision (f) of section 58312 from funds which would have otherwise been apportioned to the district. The Chancellor shall develop and maintain procedures for the administration of the fiscal monitoring program specified in Education Code section 84040 and this section. Note: Authority cited: Sections 66700, 70901 and 84040, Education Code. Reference: Section 70901, Education Code.

416 5 CCR § 58311

417 Cal. Admin. Code tit. 5, § 58311

 TITLE 5. EDUCATION
DIVISION 6. CALIFORNIA COMMUNITY COLLEGES
CHAPTER 9. FISCAL SUPPORT
SUBCHAPTER 4. BUDGETS AND REPORTS

§ 58311. Principles for Sound Fiscal Management.

 In any organization certain principles, when present and followed, promote an environment for growth, productivity, self-actualization, and progress. The following principles shall serve as the foundation for sound fiscal management in community college districts:

1. Each district shall be responsible for the ongoing fiscal stability of the district through the responsible stewardship of available resources.

2. Each district will adequately safeguard and manage district assets to ensure the ongoing effective operations of the district. Management will maintain adequate cash reserves, implement and maintain effective internal controls, determine sources of revenues prior to making short-term and long-term commitments, and establish a plan for the repair and replacement of equipment and facilities.

3. District personnel practices will be consistent with legal requirements, make the most effective use of available human resources, and ensure that staffing costs do not exceed estimates of available financial resources.

4. Each district will adopt policies to ensure that all auxiliary activities that have a fiscal impact on the district comport with the educational objectives of the institution and comply with sound accounting and budgeting principles, public disclosures, and annual independent audit requirements.

5. Each district's organizational structure will incorporate a clear delineation of fiscal responsibilities and establish staff accountability.

6. Appropriate district administrators will keep the governing board current on the fiscal condition of the district as an integral part of the policy- and decision-making processes.

449 7. Each district will effectively develop and communicate fiscal policies, objectives, procedures, and constraints to the governing board, staff, and students.

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452	8. Each district will have an adequate management information system that provides timely, accurate, and reliable
453	fiscal information to appropriate staff for planning, decisionmaking, and budgetary control.
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455	9. Each district will adhere to appropriate fiscal policies and procedures and have adequate controls to ensure that
456	established fiscal objectives are met.
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458	10. District management will have a process to evaluate significant changes in the fiscal environment and make
459	necessary, timely, financial and educational adjustments.
460	44. District Francial planning will include both about form and long form goals and objectives, and broad based input
461	11. District financial planning will include both short-term and long-term goals and objectives, and broad-based input
462	and will be coordinated with district educational planning.
463 464	12. Each district's capital outlay budget will be consistent with its five-year plan and reflect regional planning and
465	needs assessments.
466	neda dosesemente.
467	To the extent that the foregoing principles repeat or paraphrase mandates already in existence, these underlying
468	mandates shall continue to be legally binding. Otherwise, these principles, by themselves, shall be applied to the
469	extent that existing state and district funding is available.
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	Note: Authority cited: Sections 66700, 70901 and 84040, Education Code. Reference: Section 70901, Education Code.
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473	5 CCR § 58312
474	Cal. Admin. Code tit. 5, § 58312
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470	TITLE 5. EDUCATION
476	DIVISION 6. CALIFORNIA COMMUNITY COLLEGES
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.00	§ 58312. Inadequate Plans by District or Failure to Implement Plans; Authorized Actions by the Chancellor.
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482	If the Chancellor determines that the district's plans prepared and adopted pursuant to section 58310 are inadequate
483	to solve the financial problems or to implement the principles of sound fiscal management, or if the district
484	substantially fails to implement the plans, the Chancellor shall have the authority to take any of the following actions.
485	The Chancellor should first utilize measures which minimize interference with normal district operation, unless he or
486	she determines that acting otherwise is necessary to prevent the worsening of fiscal conditions at the district.
487	(a) Conduct a comprehensive management review of the district and its educational programs and an audit of the

(a) Conduct a comprehensive management review of the district and its educational programs and an audit of the financial condition of the district. The Chancellor may also contract for, or request another appropriate agency to conduct, the reviews and audit or require the district, at the expense of the district, to contract for the reviews and audit. The terms and conditions of the contract and the final selection of a contractor shall be subject to the written approval of the Chancellor.

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(b) Direct the district to amend and readopt the fiscal and educational plans prepared pursuant to section 58310 based on the findings of the comprehensive audits.

(c) Review and monitor the implementation of the plans and direct the district to make any further modifications to the

497 fiscal and educational plans he or she deems necessary for the district's achievement of fiscal stability. 498 499 (d) Appoint or assign a special trustee at district expense for the period of time necessary for the district to achieve fiscal stability or solvency or to implement the principles of sound fiscal management. The Chancellor shall establish 500 benchmarks that indicate the presence of local capacity to manage fiscal duties. The special trustee shall have 501 502 recognized expertise in finance, and may, with the approval of the Chancellor, employ on a short-term basis any staff necessary to assist the special trustee. The Chancellor shall determine and specify in writing the duties of the special 503 trustee, which may include, but are not limited to, any or all of the following: 504 (1) Reviewing and monitoring the plans, reports, and other financial material required under section 58310 and this section. 505 (2) Requiring any further modifications to the fiscal and educational plans which he or she deems necessary. 506 (3) Determining district spending levels and priorities to further the district's achievement of fiscal stability. 507 (4) Approving or disapproving actions of the district which affect or relate to the implementation of the fiscal and educational plans. 508 (e) If the Chancellor determines that further efforts to have the district modify or implement the plans would be futile. 509 the Chancellor may, with the approval of the Board of Governors, also authorize a special trustee appointed pursuant 510 to subdivision (d) to assume management and control of the district, including assumption of the legal rights, powers 511 and duties of the governing board of the district to the full extent deemed necessary by the Board of Governors in 512 513 order to achieve fiscal stability or solvency or to implement the principles of sound fiscal management set forth in section 58311. The Chancellor may authorize the special trustee to exercise such powers as are approved by the 514 515 Board of Governors for a period of no more than one year, unless the Board of Governors approves one or more one-year extensions. The exercise by the special trustee of such powers shall be subject to all legal requirements 516 517 applicable to the district. The governing board of the district may not exercise any authority so assumed. 518 (f) The Chancellor may require the district, at district expense, to pay all costs incurred in performing any of the 519 520 services described in this section. This may include requiring the district to employ staff or contract for services 521 necessary to assist the special trustee, to compensate the special trustee for his or her services and for any 522 expenses or liabilities that he or she may incur, to insure the special trustee, and to defend, indemnify and hold 523 harmless the special trustee, the Office of the Chancellor or its employees and the state for any liability arising out of or in connection with the conduct of the district or its governing board prior to the appointment of the special trustee. 524 Alternatively, or to the additional extent necessary, the Chancellor may withhold funds necessary to pay for any or all 525 526 such costs incurred in performing the services described herein from funding that would otherwise have been 527 apportioned to the district under Section B of the State School Fund. 528 Note: Authority cited: Sections 66700, 70901 and 84040, Education Code. Reference: Section 70901, Education Code. 529 530 5 CCR § 58314

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531 532 Cal. Admin. Code tit. 5, § 58314

DIVISION 6. CALIFORNIA COMMUNITY COLLEGES 534 CHAPTER 9. FISCAL SUPPORT 535 SUBCHAPTER 4. BUDGETS AND REPORTS 536 537 § 58314. Failure of Procedures to Achieve District Financial Stability; Authorized Actions of Chancellor. 538 If the procedures pursuant to sections 58310 and 58312 fail to achieve district financial stability, as determined by the 539 Chancellor, the Chancellor shall do any or all of the following: 540 (a) Reduce or withhold any apportionment to the district in any amount he or she deems appropriate. 541 542 (b) Report to the Board of Governors and the chairs of the educational policy and fiscal committees of both houses of 543 the Legislature, the Director of Finance, and the Governor regarding the reasons for the continuing lack of fiscal 544 stability at the district, any actions taken against the district, and the Chancellor's recommendations regarding further 545 steps necessary to restore the district to fiscal stability or solvency or to bring it into compliance with the principles of 546 sound fiscal management. 547 548 (c) Seek an emergency apportionment pursuant to section 58316. 549 550 Note: Authority cited: Sections 66700, 70901 and 84040, Education Code. Reference: Section 70901, Education Code. 551 552 5 CCR § 58316 553 Cal. Admin. Code tit. 5, § 58316 554 555 TITLE 5. EDUCATION 556 DIVISION 6. CALIFORNIA COMMUNITY COLLEGES 557 CHAPTER 9. FISCAL SUPPORT 558 SUBCHAPTER 4. BUDGETS AND REPORTS 559 560 § 58316. Appropriation for Emergency Apportionment; Repayment Schedule. 561 (a) If the procedures pursuant to Sections 58310, 58312 and 58314 fail to stabilize the financial condition of the 562 district before an emergency apportionment is necessary, the Chancellor may seek an appropriation for an 563 emergency apportionment in an amount necessary to maintain the educational programs of the district as specified in 564 the educational plan pursuant to Sections 58310 and 58312 and to preclude a negative ending balance. 565 566 (b) For each of three fiscal years, the Controller shall deduct from apportionments paid to a district pursuant to law, 567 an amount not less than one- third of the amount actually allocated to the district pursuant to this section, together 568 with amounts representing interest at a rate based on the most current investment rate of the Pooled Money 569 Investment Account as of the date of the disbursement of funds to the district. 570 571 For each of three fiscal years, the amount deducted by the Controller pursuant to this subdivision shall be 572 reapportioned to the source of the funds allocated to the district pursuant to this section. Amounts so reapportioned 573 to Section B of the State School Fund shall be apportioned by the Chancellor to districts to alleviate any deficits in 574 state funding in the year in which the loan is made or during the period of repayment. Unless otherwise determined 575 pursuant to subdivision (c), the three-year repayment period shall consist of three consecutive fiscal years 576 577 commencing with the fiscal year following the year in which the emergency apportionment is made.

(c) Any district which has received an emergency apportionment pursuant to this section may request a revision of 579 the repayment schedule. The request shall be submitted to the Chancellor, the Joint Legislative Audit Committee, the 580 Joint Legislative Budget Committee, and the Director of Finance. The request shall be accompanied by appropriate 581 iustification for any deferral of repayment, including a revision to the plans adopted by the district's governing board 582 583 as specified in this section, together with specified identification of the reasons that the actions were taken by the 584 district to correct the financial problems. 585 The Chancellor shall consult with representatives of the Joint Legislative Audit Committee, the Joint Legislative 586 Budget Committee, the Director of Finance, and representatives which the Chancellor may select from the chief 587 executive officers and presidents of the other community colleges and districts throughout the state. After consulting 588 with these representatives, the Chancellor may revise the repayment schedule, may forgive the interest payments 589 otherwise compounded as a result of any deferral of payment, and may specify any conditions that he or she 590 determines are necessary to assure the repayment of the emergency apportionment. The Chancellor shall report his 591 or her actions to the Board of Governors, the Director of Finance, the Controller, and Joint Legislative Budget 592 Committee. The Controller shall deduct amounts from the apportionment schedule in accordance with the revised 593 594 repayment plan. 595 Note: Authority cited: Sections 66700, 70901 and 84040, Education Code. Reference: Section 70901, Education Code. 596 597 598 5 CCR § 58317 599 Cal. Admin. Code tit. 5, § 58317 600 601 TITLE 5. EDUCATION 602 DIVISION 6. CALIFORNIA COMMUNITY COLLEGES 603 CHAPTER 9. FISCAL SUPPORT 604 SUBCHAPTER 4. BUDGETS AND REPORTS 605 § 58317. Special Trustee Following Notice of Inadequate Plan. 606 607 Note: Authority cited: Sections 66700, 70901 and 84040, Education Code. Reference: Section 70901, Education Code. 608 609 5 CCR § 58318 610 Cal. Admin. Code tit. 5, § 58318 611 612 613 TITLE 5. EDUCATION 614 **DIVISION 6. CALIFORNIA COMMUNITY COLLEGES** 615 CHAPTER 9. FISCAL SUPPORT 616 SUBCHAPTER 4. BUDGETS AND REPORTS 617 § 58318. Requirement for Employee Indemnity Bond. 618 The governing board of every community college district shall require each employee of the district, whose duty it is 619

to handle funds of the district, and may, in its discretion, require employees of the district, whose duty it is to handle property of the district, to be bonded under a suitable bond indemnifying the district against loss.

Note: Authority cited: Sections 66700 and 70901, Education Code. Reference: Section 70901, Education Code.